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**IN THE  
SUPREME COURT OF CALIFORNIA**

**11640 WOODBRIDGE CONDOMINIUM HOMEOWNERS'  
ASSOCIATION,**  
*Plaintiff and Appellant,*

*v.*

**FARMERS INSURANCE EXCHANGE,**  
*Defendant and Respondent.*

AFTER A PUBLISHED DECISION BY THE COURT OF APPEAL  
SECOND APPELLATE DISTRICT, DIVISION THREE • CASE No. B333848  
LOS ANGELES SUPERIOR COURT • TERESA BEAUDET, JUDGE • CASE No. 22STCV00778

**PETITION FOR REVIEW**

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## **PETITION FOR REVIEW**

### **ISSUES PRESENTED**

This petition presents two important, recurring issues on which Court of Appeal opinions conflict.

1. A property insurance policy excludes coverage for damage to a building's interior caused by intruding rain unless a covered cause of loss first damages the building's "roof" and the damage allows the rain to enter. When a building's roof is being constructed, repaired, or replaced and is incapable of protecting the interior from rain, does it constitute a "roof" within the meaning of the policy?

2. When a contractor places tarps over an unfinished roof to temporarily protect the interior from rain, and the wind blows the tarps off the unfinished roof, has the "roof" suffered damage within the meaning of the policy? In other words, are the tarps part of the "roof"?

### **INTRODUCTION**

Defendant Farmers Insurance Exchange (Farmers) issued a property insurance policy to plaintiff 11640 Woodbridge Condominium Homeowners' Association (HOA). The policy excluded damage to the condominium building caused by any form of water, with an exception providing that Farmers will pay for "[w]ater damage to the interior of any building or structure caused by or resulting from rain, . . . whether driven by wind or not, if [¶] . . . [¶] [t]he building or structure first sustains damages by a Covered Cause of Loss to its roof or walls through

which the rain . . . enters.” (1 AA 132.) We refer to the quoted language as the “water damage exception.”

The issues presented here concern the meaning of “roof” as used in the final clause of the water damage exception, issues on which the California appellate courts have issued conflicting decisions.

The HOA hired a roofing contractor to replace the condominium building’s roof. Farmers and the HOA agree the contractor’s performance was negligent. The contractor began work by removing most of the roof’s membrane, exposing the underlying layers (roof decking or sheathing) to the elements. A rainstorm hit and water permeated the underlying layers, causing damage to the interior of the building. The contractor continued the roof replacement work and, before a second rainstorm hit, covered the roof with tarps. Wind blew the tarps off the building, and rain again entered the building, through the unfinished roof, and damaged its interior.

Farmers denied the HOA’s claim for coverage for the interior damage on the grounds, among others, that the policy excluded coverage for water damage and negligent workmanship. The HOA then filed this action for breach of contract and breach of implied covenant of good faith and fair dealing (bad faith). The trial court granted summary judgment for Farmers, finding the policy’s exclusion for water damage applied and the water damage exception did not apply.

In a published opinion, the Court of Appeal reversed. In the process, the court decided two recurring issues in ways that

directly conflict with two other appellate opinions on the same issues, one published and one unpublished.

The Court of Appeal first held that the unfinished roof on the HOA's building, from which the outer layers had been removed and which was incapable of protecting the building's interior from rain, was a "roof" within the meaning of the policy. Accordingly, the water damage exception—which requires damage to the "roof"—might apply.

This holding conflicts with the holding in *Holesapple v. Aetna Cas. and Sur. Co.* (Apr. 29, 2002, C033615) [2002 WL 749198](#) [nonpub. opn.] (*Holesapple*). The court there, construing the same policy language, held that an incomplete roof in the process of being repaired is *not* a "roof" within the meaning of the policy's water damage exception. According to *Holesapple*, the risk that rain might penetrate a permeable roof-in-progress and damage the interior is not a risk the policy covers. The water damage exception contemplates damage to an intact, functioning roof capable of protecting the interior from rain intrusion.

Having concluded that the building did have a "roof" within the meaning of the policy, the Court of Appeal in this case next held the tarps that the contractor had placed over the roof to temporarily shield it from the weather formed part of the "roof." Thus, when the wind, a covered cause of loss, blew the tarps away, the wind damaged the "roof" within the meaning of the water damage exception.

This holding conflicts with *Diep v. California Fair Plan Assn.* (1993) [15 Cal.App.4th 1205](#) (*Diep*). The court in *Diep*,

construing similar policy language, held that plastic sheeting placed on a roof for temporary protection from the elements is *not* a part of the roof. Thus, damage to the tarps does not constitute damage to the “roof” and does not trigger the water damage exception.

A number of courts elsewhere have cited *Diep* with approval and followed it. (See pp. 21-23, *post.*) The Court of Appeal here, however, saw things differently: “[W]e reject the contrary analysis of *Diep*.” (Typed opn. 22, fn. 6.) The Court of Appeal opted to follow other out-of-state authorities holding that a tarp forms a part of the roof for purposes of similar policy language. (Typed opn. 18–22.)

The Court of Appeal thus accomplished what is probably a rare feat: publishing an opinion that conflicts with two other California appellate opinions on two different issues.

And both issues are recurring. Judging from the cases in California and elsewhere, many discussed in this petition, it is common for a rainstorm to strike while a roof is under construction or undergoing repairs, at a time when the roof is unfinished and permeable to water. And it is common for wind to blow a temporary, protective tarp or sheeting off the structure, allowing rain to penetrate the unfinished roof.

Insurers and insureds alike throughout the state would benefit from this Court’s definitive answers to the questions whether, under the policy language at issue here, an unfinished, permeable roof qualifies as a “roof” within the meaning of the water damage exception and, if so, whether the “roof” suffers



damage when the wind blows away a tarp placed over the unfinished roof for temporary protection. The Court's answers will determine whether the interior water damage to the building in this case and similar damage to buildings in countless other cases is a covered loss.

The Court should grant review, answer the questions, and spare insurers, insureds, and lower courts from further uncertainty and litigation over these important, recurring issues.

## **STATEMENT OF THE CASE**

### **A. The property damage**

For purposes of this petition only, Farmers accepts as true the following facts recited in the Court of Appeal's opinion.

The HOA hired Nelson Alcides Bardales, doing business as Local Roofer (contractor), to replace the roof on its condominium building. (Typed opn. 2–3.) The contractor began work by removing about 80 percent of the roof membrane. (Typed opn. 3.) His plan was to replace those portions of the underlying plywood sheets that showed evidence of dry rot, and then install new layers of the membrane. (Typed opn. 3–4.) Removal of the membrane exposed the underlying insulation and plywood to the elements. (Typed opn. 4.)

On October 4, 2021, a rainstorm damaged the exposed insulation and plywood. (Typed opn. 4.) As a result, water entered about half of the condominium units. (*Ibid.*)

Following the rainstorm, the contractor “had to remove and replace about 80 percent of the insulation and plywood. He then added a layer of ‘base paper’ and ‘base felt,’ hot-mopped and

tarred much of the roof, and covered the entire roof with tarps before the next rain was expected.” (Typed opn. 4.)

“[A] second heavy rainstorm on about October 25, 2021 blew off some of the tarps and penetrated the exposed felt layer. As a result, water entered all of the condominium units, causing significant damage.” (Typed opn. 4.)

### **B. The HOA’s claim and Farmers’ denial**

“The HOA was insured under a Condo/Townhome Premier Policy (policy) written by Farmers for the period October 14, 2020 to October 14, 2021.” (Typed opn. 4.) The policy, subject to its terms, conditions, limitations, and exclusions, covered “direct physical loss of or damage to Covered Property,” which included the HOA’s building, “caused by or resulting from any Covered Cause of Loss.” (1 AA 120; see typed opn. 4.)

The HOA submitted claims under the policy for water damage after the October 4 storm and again after the October 25 storm. (Typed opn. 5.)

In response to the claims, Farmers hired a construction services company to inspect the roof. The inspector reported to Farmers that the contractor had “failed to follow industry standards by removing nearly the entire roof membrane at once, rather than in small sections. [The contractor] did not have the capacity to quickly tar the areas where the roof had been removed, and tarps placed over the building did not provide sufficient temporary rain protection. The building thus was completely exposed during subsequent rainstorms.” (Typed opn. 5–6.)

Based on the inspector's report, Farmers denied the HOA's claims. Farmers relied on two exclusions in the policy, referred to as the "water damage exclusion" and the "faulty workmanship exclusion." (Typed opn. 5.)

The water damage exclusion provided that Farmers will not pay for loss or damage caused directly or indirectly by "[w]ater, in any form" "regardless of any other cause or event that contributes concurrently or in any sequence to the loss." (1 AA 131–132.) However, the water damage exception provided that Farmers *will* pay for "[w]ater damage to the interior of any building or structure caused by or resulting from rain, . . . whether driven by wind or not, if [¶] . . . [¶] [t]he building or structure first sustains damages by a Covered Cause of Loss to its roof or walls through which the rain . . . enters." (1 AA 132.)

The faulty workmanship exclusion (titled "**Negligent Work**" in the policy) provided that Farmers will not pay for loss or damage "caused by or resulting from" "[f]aulty, inadequate or defective [¶] . . . [¶] [p]lanning, zoning, development, surveying, siting [¶] . . . [¶] [and] workmanship, repair, construction, [or] renovation." (1 AA 134.) However, "if an excluded cause of loss . . . results in a Covered Cause of Loss," Farmers "will pay for the loss or damage caused by that Covered Cause of Loss." (*Ibid.*)

### C. The summary judgment for Farmers

Following Farmers' denial of the HOA's claims, the HOA filed this action against Farmers, alleging breach of contract and

bad faith.<sup>1</sup> (1 AA 7–15.) According to the complaint, the contractor “removed the entire top layer of the building’s roof down to the plywood decking that served as the roof’s foundation. Because the roof was not fully protected from the elements, when storms hit the area on October 4 and 25, ‘the building’s roof was damaged[,] ultimately resulting in water intrusion to the walls and its interior.’ Specifically, ‘[m]any of the complex’s 31 units suffered collapsed ceilings and water-logged walls, forcing the residents to move out. The common areas and great room also suffered extensive damage.’ ” (Typed opn. 7.)

Farmers moved for summary judgment. The parties agreed that the contractor had been negligent and that his negligence was the “efficient proximate cause” or predominating cause of the interior damage. (1 AA 8–9 [HOA’s complaint], 38 [Farmers’ motion for summary judgment]; 2 AA 324 [HOA’s opposition to motion for summary judgment]; see 3 AA 667, 669 [court quotes HOA’s interrogatory responses, which asserted the roof was damaged by the contractor’s “flawed” and “faulty” process of removing the entire top layer of the roof down to the roof decking rather than removing it part by part]; typed opn. 16 [HOA argues the roof was damaged by the contractor “ ‘stripping down the existing roof and exposing it to rain’ ”].)

The HOA sought to avoid the faulty workmanship exclusion by arguing that “workmanship” refers only to the finished

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<sup>1</sup> The HOA also alleged a claim for professional negligence against the contractor (1 AA 15), “whose faulty processes of construction during the roof renovation set the sta[g]e for the water intrusions.” (1 AA 8.) That claim is not at issue here.

product of the contractor's labors, not to the plan or process by which the contractor accomplishes his work. (2 AA 330–334; see 3 AA 670 [court summarizes HOA's argument]; [typed opn. 25](#) [same].) Thus, in the HOA's view, the roof sustained damage from a covered cause of loss—the contractor's negligent plan or process—which triggered the water damage exception. (2 AA 324.) The HOA relied on *Allstate Ins. Co. v. Smith* (9th Cir. 1991) [929 F.2d 447](#) (*Allstate*), in which the Ninth Circuit found the term “workmanship” was ambiguous and construed it not to include a faulty plan or process of work. (*Id.* at pp. 449–450.)

The trial court rejected the HOA's argument and the Ninth Circuit's reasoning in *Allstate*. Citing a number of California cases (3 AA 671–673), the trial court ruled that the faulty workmanship exclusion is unambiguous; it excludes coverage for both a contractor's faulty process or plan *and* a faulty or defective finished product. (3 AA 674.) Because the HOA agreed that the contractor's faulty process or plan, an excluded cause of loss, caused the roof damage and allowed rain to enter the structure, the court found no disputed material fact. The faulty workmanship exclusion barred coverage, and the water damage exception did not apply because the roof damage resulted from faulty workmanship, which was not a covered cause of loss. (3 AA 668, 674.)

Having properly denied the claims for non-covered losses, Farmers could not be liable for either breach of contract or bad faith. (3 AA 674–676.) Accordingly, the trial court granted

summary judgment for Farmers. (3 AA 676, 695.) The HOA appealed.

#### **D. The Court of Appeal's opinion**

In its published opinion, the Court of Appeal reversed the judgment for Farmers. We discuss the opinion at length in the Legal Argument section below. Here, we briefly describe the court's key rulings and rationales.

1. The court rejected Farmers' argument that the HOA's building "had no 'roof' at all" (RB 25) when rain entered the structure because the roof had been stripped down to layers that were inadequate to protect the structure from rain intrusion. According to the court, "a common sense meaning of 'roof' " includes a roof undergoing repairs from which outer layers have been removed. (Typed opn. 22.)

2. The Court of Appeal declined to follow the Ninth Circuit's decision in *Allstate*. (Typed opn. 25–27.) The Court of Appeal agreed with the trial court and with Farmers that " 'workmanship' unambiguously refers both to the way a contractor creates a finished product and the finished product itself." (Typed opn. 26.) "[B]oth are excluded under the policy if they are direct causes of loss." (Typed opn. 25, fn. 7.)

3. Though the parties had agreed faulty workmanship, as the Court of Appeal defined it, was the efficient proximate cause of the HOA's water damage (see *ante*, p. 12), the court held the water damage exception would apply if any covered cause of loss *also* contributed to roof damage that allowed rain to enter the structure. Thus, unless Farmers could prove the damage to

the roof “resulted *entirely* from [the contractor’s] alleged negligence” and not also from a covered cause, Farmers was not entitled to summary judgment. (Typed opn. 28, emphasis added.)

4. The court ruled the evidence raised a triable issue whether the “roof damage was caused not only by [the contractor’s] alleged negligence, but also by wind and rain.” (Typed opn. 27.) Though no evidence suggested wind had damaged the roof, the court cited evidence that before the second storm, the contractor had placed tarps over the structure to protect it from further damage and that wind later blew the tarps off the structure. In the court’s view, the wind thereby damaged the “roof.” The court acknowledged that its holding conflicted with a ruling on the same point in *Diep, supra*, 15 Cal.App.4th 1205. (Typed opn. 22, fn. 6.)

5. Having concluded the evidence supported a finding that the wind damaged the roof when it blew off the tarps, i.e., that the contractor’s negligence was not necessarily the sole cause of roof damage, the court concluded “there are triable issues of fact as to whether the water exclusion applied in the present case.” (Typed opn. 22.)

## LEGAL ARGUMENT

**This Court should grant review to address two important, recurring issues on which the Court of Appeal decisions conflict.**

This Court may, and often does, grant review “[w]hen necessary to secure uniformity of decision or to settle an important question of law.” (Cal. Rules of Court, rule 8.500(b)(1).)

The Court of Appeal’s opinion in this case directly conflicts with *two* prior appellate opinions on two different, recurring issues of great importance to property insurers and their insureds.

The first issue is whether a roof that is under construction or being replaced or repaired and thus unfinished and incapable of protecting the structure from rain intrusion, constitutes a “roof” within the meaning of the policy’s water damage exception.

Assuming such a roof-in-progress constitutes a “roof” for purposes of the policy, the second issue is whether a tarp placed over the unfinished roof to temporarily protect the structure from rain intrusion constitutes a part of that roof, such that damage to the tarp amounts to damage to the “roof” within the meaning of the water damage exception.

Courts around the country have reached conflicting results on these issues. Now, with the issuance of the Court of Appeal’s opinion in this case, California courts have likewise reached conflicting results. This Court’s guidance is urgently needed.

Below, we summarize the prior California appellate opinions on the issues. We then explain the Court of Appeal’s opinion in this case and the conflicts it has created.

**A. *Mitchell*: Temporary plastic sheeting constitutes a part of the roof for purposes of the water damage exception.**

In *Mitchell v. California Fair Plan Ass’n* (June 23, 1989, B036881) [1989 WL 68514](#), review den. and opn. ordered nonpub. Sept. 7, 1989 (*Mitchell*) [previously published at [211 Cal.App.3d 979](#)], a contractor in the process of replacing the insureds’ roof



covered the unfinished portions with plastic sheeting.<sup>2</sup> (*Id.* at p. \*4.) During a storm, wind created openings in the sheeting. Rain entered through the openings and through the unfinished portions of the roof, damaging the building’s interior. (*Id.* at pp. \*4–\*5.)

The insureds’ policy excluded “coverage for loss to property within a building caused by rain ‘unless the direct force of wind or hail damages the building causing an opening in a roof or wall and the rain . . . enters through this opening.’” (*Mitchell, supra*, 1989 WL 68514, at p. \*1.) The policy did not define “roof.” (*Ibid.*)

The issue on appeal was “whether plastic sheeting used to cover a temporary opening in the roof of plaintiffs’ residence during remodeling constituted a ‘roof’ within the meaning of their homeowner insurance policies.” (*Mitchell, supra*, 1989 WL 68514,

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<sup>2</sup> Cognizant of California Rules of Court, [rule 8.1115](#), we do not “rely on” the depublished opinion in *Mitchell* as legal authority but discuss it because (1) as explained below, the Court of Appeal in *Diep* also discussed it, and (2) it demonstrates that the issue presented here is recurring and the courts have reached inconsistent results. (*Conrad v. Ball Corp.* (1994) 24 Cal.App.4th 439, 443, [fn. 2](#), 444 [“The message from the Supreme Court seems to be that unpublished opinions may be cited if they are not ‘relied on’ ”]; see *People v. Saunders* (1993) 5 Cal.4th 580, 607 (dis. opn. of Kennard, J.) [citing unpublished opinions to show a conflict among appellate opinions].) As Retired Justice Werdegarr has explained: “[I]f there are unpublished cases that are in conflict, even though you can’t cite them in argument, you can tell us they exist. It does make us realize that the courts need guidance even if they are not publishing their conflict. So we want to straighten that out.” (Johnson & Tuttle, *Keynote Address: A Conversation with the Honorable Kathryn Mickle Werdegarr, Justice of the California Supreme Court* (2015) 24 [Competition: J. Anti. & Unfair Competition L. Sec. State Bar Cal.](#) 70, 74.)

at p. \*1.) Finding the word “roof” to be ambiguous, the court construed it to include the plastic sheeting. (*Id.* at p. \*3.) The court reasoned that construing “roof” to “include normally adequate temporary coverings installed during repair or remodeling” was a “plausible” reading of the policy. (*Ibid.*) “[T]he insureds could reasonably expect, absent policy language to the contrary, that the contents of their home would be protected under the policies from rain damage caused by the impact of wind upon normally adequate temporary coverings used during repair or remodeling.” (*Ibid.*)

The *Mitchell* court cited no California case on point and acknowledged “decisions to the contrary in other jurisdictions.” (*Mitchell, supra*, 1989 WL 68514, at p. \*3.)

**B. *Diep*: Temporary plastic sheeting does *not* constitute a part of the roof for purposes of the water damage exception.**

In *Diep*, the insured owners of a warehouse hired a contractor to repair the roof. The contractor removed part of the roof and covered the opening with plastic sheeting. During two rainstorms, the wind blew open the sheeting, allowing rain to enter the structure and damage the warehouse tenant’s property. (*Diep, supra*, 15 Cal.App.4th at p. 1206.)

The policy covered the tenant’s property in the warehouse but excluded coverage for loss to property in the warehouse caused by rain, unless the building “shall first sustain an actual damage to roof or walls by the direct action of wind or hail.” (*Diep, supra*, 15 Cal.App.4th at p. 1208.) In the event of such

actual damage, the insurer “shall be liable for loss to the interior of the building(s) or the property covered therein as may be caused by rain, . . . entering the building(s) through openings in the roof or walls made by direct action of wind or hail[.]’ ” (*Ibid.*)

The insurer denied the tenant’s claim, and the tenant sued the insurer.<sup>3</sup> The trial court granted the insurer’s motion for summary judgment. (*Diep, supra*, [15 Cal.App.4th at p. 1207.](#))

The central issue on appeal in *Diep*, as in *Mitchell*, was whether the plastic sheeting constituted a part of the roof: “If the plastic sheeting constituted a roof, coverage ensues, because it is undisputed that the wind blew the sheeting open, allowing the rain to enter and cause the damage.” (*Diep, supra*, [15 Cal.App.4th at p. 1208.](#)) The tenant argued that because the same insurer had lost on the same issue in *Mitchell*, the insurer should be collaterally estopped to deny that the plastic sheeting constituted a part of the roof. (*Ibid.*)

The Court of Appeal rejected the collateral estoppel argument, rejected the reasoning and result in *Mitchell*, and affirmed the judgment for the insurer. After citing several dictionary definitions of “roof,” the court explained that a temporary covering is not a roof within the meaning of the policy:

We could go on, but a roof is commonly considered to be a permanent part of the structure it covers. “Roof” is not an ambiguous or vague word. The plastic sheeting was used here because part of the roof had

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<sup>3</sup> The opinion does not expressly state the insurer denied the claim. But since the tenant sued the insurer, one may safely assume the claim was fully or partly denied.

been removed. The breach in the roof was not caused by wind or hail, but by the workmen who removed that portion of the roof needing repair. The construction contract said, “This building requires the removal of the roofing of a quarter of the building.” It provided that in case of rain, [the contractor] would “place plastic sheeting on the open area of the roof.” *Mitchell* notwithstanding, everyone connected to this project, including the insured, realized part of the roof was missing, and could not have considered the plastic sheeting constituted anything other than a nonstructural band-aid. The parties to the insurance contract could not have originally intended the result plaintiff seeks here.

(*Diep, supra*, [15 Cal.App.4th at pp. 1208–1209](#).)

The *Diep* court cited as persuasive two out-of-state cases that the *Mitchell* court had declined to follow. (*Diep, supra*, [15 Cal.App.4th at pp. 1209–1210](#) [discussing *Camden Fire Ins. Ass’n v. New Buena Vista Hotel Co.* (Miss. 1946) [24 So.2d 848](#) (*Camden*), and *New Hampshire Ins. Co. v. Carter* (Fla.Dist.Ct.App. 1978) [359 So.2d 52](#) (*New Hampshire*)].)

In *Camden*, the court held that a roof under construction or reconstruction does not become a “roof,” as the term is commonly understood, unless and until it is adequate to protect against all risks of wind and rain that could reasonably be anticipated. (*Camden, supra*, [24 So.2d at p. 850](#).)

In *New Hampshire*, the insureds had removed the shingles from their roof and had partly covered the wood decking with tar paper, after which a rainstorm hit. The rain leaked under the tar paper and through the wood decking, resulting in damage to the

structure and its contents. (*New Hampshire, supra*, [359 So.2d at p. 53](#).) Citing *Camden*, the *New Hampshire* court held any damage to the roof was caused by the insureds' disassembly of the roof, not by the covered perils of wind or hail. (*Id. at p. 54*.)

The *Diep* court was “persuaded by *Camden* and *New Hampshire* that, under the circumstances of the instant matter, the word ‘roof’ could not have been reasonably construed by the parties to include a temporary cover of plastic sheeting.” (*Diep, supra*, [15 Cal.App.4th at p. 1210](#).) The court distinguished another out-of-state case in which the insured had purchased the policy specifically to cover a construction project, and the policy extended coverage to “‘materials, equipment, supplies and temporary structures of all kind, incident to the construction of said building[.]’” (*Ibid.* [distinguishing *Homestead Fire Ins. Co. v. DeWitt* (Okla. 1952) [245 P.2d 92](#)].)

The *Diep* court concluded: “In the context of this building and this policy, plastic sheeting is not a roof. . . . The policy, by its terms, did not cover the occurrence.” (*Diep, supra*, [15 Cal.App.4th at p. 1211](#).)

Courts elsewhere have found *Diep* persuasive. For example, in *Aginsky v. Farmers Ins. Exchange* (D.Or. 2005) [409 F.Supp.2d 1230](#), rain penetrated a tarp that temporarily covered a roof during reconstruction. (*Id. at p. 1231*.) The Farmers policy at issue there included language similar to the language at issue here, providing that “Farmers will not pay for damage to the interior of any building or structure caused by rain unless the building or structure first sustains damage by a ‘Covered Cause

of Loss to its *roof* or walls.’ ” (*Id.* at pp. 1233–1234, original emphasis.) In a section of the opinion titled “**Meaning of ‘Roof,’**” the district court quoted *Diep* and explained: “I am persuaded by the authority cited by Farmers, and in particular by *Diep*. A ‘roof’ is a permanent structure, according to its commonly understood meaning, and is not an ambiguous term. A temporary structure consisting of wooden framing and a plastic tarp would not be considered a ‘roof’ by any reasonable person. The policy language anticipates coverage of a completed, permanent roof, not one in the process of repair and temporarily covered awaiting completion of the repairs.” (*Id.* at p. 1236.) The court granted summary judgment for Farmers, holding the policy did not cover the interior water damage. (*Ibid.*)

Similarly, the Fourth Circuit cited and quoted *Diep* for the proposition that the term “roof,” as used in a similar insurance policy provision, was neither vague nor ambiguous and did not apply to plywood sheeting and felt paper covering a building during roof reconstruction. (*Charter Oak Fire Ins. v. Carteret County Bd. of Com’rs* (Jul. 12, 1996, 95-2858) 1996 WL 389480, at p. \*4 [nonpub. opn.], 91 F.3d 129 [table].)

The Tenth Circuit has described *Diep*, *Camden*, and *New Hampshire* as “persuasive” and “well-reasoned.” (*Interior Shutters, Inc. v. Valiant Ins. Co.* (Dec. 28, 2000, 00-6122) 2000 WL 1879129, at p. \*3 [nonpub. opn.], 242 F.3d 389 [table].) “In each case, the courts construed similar policy provisions to hold that a ‘roof’ does not include a temporary structure such as the plastic sheeting involved here.” (*Ibid.*; accord, 331 *South County*

*Road Corp. v. Greenwich Insurance Company* (S.D.Fla., Dec. 20, 2021, No. 20-81742-CIV) [2021 WL 10256976](#), at p. \*5 [nonpub. opn.] [citing *Diep* for the proposition that “damage to protective plastic tarp is not damage to roof”; “Rain intrusion through a roof that has been removed is not a covered loss”].)<sup>4</sup>

**C. *Holesapple*: An unfinished roof under construction is *not* a “roof” for purposes of the water damage exception.**

In *Holesapple*, *supra*, [2002 WL 749198](#), the insureds were replacing the roof on their bowling alley.<sup>5</sup> When portions, but not all, of the roof had been replaced, rain entered the building through the unfinished portions and damaged the interior. (*Id.* at p. \*2.) The insureds’ policy excluded coverage for damage to the

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<sup>4</sup> Other cases have reached the same conclusion as *Diep* without citing it. (See, e.g., *George H. Rudy Funeral Home, Inc. v. Westfield National Insurance Company* (E.D.Mich. 2024) [735 F.Supp.3d 850, 858](#), app. dism. (6th Cir., Aug. 30, 2024, No. 24-1560) [2024 WL 4481312](#) [“The policy’s text is clear and unambiguous: rainwater damage is covered only if the roof ‘first sustains damage by a Covered Cause of Loss.’ . . . But it is undisputed that the storm did not damage the roof; only the temporary materials, not the roof itself, were dislodged. . . . [T]he temporary materials were not part of the covered ‘roof.’ ”]; *Lobell v. Graphic Arts Mut. Ins. Co.* (N.Y.App.Div. 2011) [921 N.Y.S.2d 306, 308](#) [“the tarps that had been placed over the openings in the first floor ceiling of their building did not come within the definition of the term ‘roof’ as used in the ‘windstorm or hail’ provision of the policy, which provided that damage to personal property caused by rain was not covered unless the rain entered the home as a result of wind or hail causing an opening in a ‘roof’ ”].)

<sup>5</sup> We discuss this nonpublished opinion to demonstrate a recurring issue on which the cases conflict. (See *ante*, p. 17, fn. 2.)

interior of the building caused by rain unless “‘[t]he building or structure first sustains damage by a Covered Cause of Loss to its roof or walls through which the rain . . . enters.’” (*Ibid.*, emphasis omitted.) The insurer denied the insureds’ claim for the interior water damage, and the insureds sued the insurer for breach of contract and bad faith. (*Ibid.*)

The trial court granted the insurer’s motion for a judgment of nonsuit, agreeing with the insurer “that a roof in the process of construction, through which rain entered, was not the type of permanent roof that can be damaged, as contemplated by the policy, for purposes of the exception to the limitation on coverage.” (*Holesapple, supra*, 2002 WL 749198, at p. \*1.)

The central issue on appeal in *Holesapple* was “whether a roof in the process of construction is a ‘roof’ that can be damaged as contemplated by the policy.” (*Holesapple, supra*, 2002 WL 749198, at p. \*4.) Quoting *Diep*, the court held an incomplete roof is not a “roof” subject to damage within the meaning of the policy:

The policy required that the roof first be damaged, through which the rain entered, in order to cover rain damage to the building’s interior. But the roof had not been completed, and the rain went through it because it was uncompleted . . . . The policy clearly meant that a completed roof had to be damaged, not that water could pass through a roof in the process of construction for purposes of coverage.

(*Holesapple, supra*, 2002 WL 749198, at p. \*5; see *id.* at p. \*1 [“the policy clearly meant that the rain loss had to result from damage to a permanent roof, not a roof still in the process of construction, in order to be covered”].)



The court affirmed the judgment of nonsuit for the insurer because the interior damage to the building “did not result from the rain entering through a *damaged* roof, but from rain entering through an *uncompleted* roof. This was outside the risk protected by the policy.” (*Holesapple*, *supra*, 2002 WL 749198, at p. \*1.)

In *Kalamazoo Acquisitions, L.L.C. v. Westfield Ins. Co., Inc.* (W.D.Mich. 2003) 266 F.Supp.2d 675, *revd.* on other grounds (6th Cir. 2005) 395 F.3d 338, the district court cited and followed *Holesapple*: “[T]he instant case is dealing with an uncompleted roof in the process of being replaced, not a permanent roof in the process of improvements. [Citing *Holesapple*.] Therefore, this was a risk outside the scope of the policy, as the policy clearly meant that the damage had to result from the damage to a permanent roof, not a roof still in the process of construction, in order to be covered.” (*Id.* at p. 680.)

#### **D. The Court of Appeal’s opinion in this case conflicts with *Holesapple*.**

The Court of Appeal here began its analysis by addressing Farmers’ argument that the partially completed roof on the HOA’s building was “no ‘roof’ at all” within the meaning of the water damage exception. (RB 25.) Because there was no roof, Farmers contended, rain could not have entered through damage to the “roof” and the water damage exception could not apply.

The Court of Appeal acknowledged that the roof was “unwaterproofed” and “incomplete” when the rain entered (typed opn. 8), but disagreed that the structure lacked a roof. The court noted the policy did not define “roof,” and “a common sense

meaning of ‘roof’ ” includes a roof undergoing repairs from which outer layers have been removed. (Typed opn. 22.) Citing out-of-state authorities, the court decided: “[T]he remaining layers of roof, even without the roof membrane, were sufficient to constitute a ‘roof’ within the meaning of the policy.” (Typed opn. 23.)

The court’s holding on this point conflicts with *Holesapple*’s ruling that an unfinished roof, i.e., a roof to which “more layers of material still have to be applied to complete it” (*Holesapple*, *supra*, 2022 WL 749198, at p. \*5), is *not* a roof within the meaning of the water damage exception. The risk that rain will penetrate an “unwaterproofed” and “incomplete” roof is “outside the risk protected by the policy.” (*Id.* at p. \*1.)

*Holesapple*’s holding makes sense. A reasonable insured reading the water damage exclusion and its exception would understand that the policy is protecting against the risk that a covered outside force or peril, such as lightning, wind, or a tree branch, will damage an otherwise intact and functioning roof, thereby compromising the roof’s integrity and allowing rain to enter the interior.

The policy cannot reasonably be understood to protect the insured against the risk that rain will penetrate a roof under construction, which is unfinished and incapable of shielding the structure from the elements. It is a virtual certainty that rain will penetrate such a roof. The only uncertainty, or risk, involved is whether rain will fall while the roof is unfinished. But the insurer is not agreeing to protect against the risk of a rainstorm:

“The policy clearly meant that a completed roof had to be damaged, not that water could pass through a roof in the process of construction for purposes of coverage. It is one thing to insure against damage to a completed roof; it is quite another to insure against the weather—which, in effect, insurance against rain passing through an uncompleted roof would be.” (*Holesapple*, *supra*, 2002 WL 749198, at p. \*5.)

**E. The Court of Appeal’s opinion in this case also conflicts with *Diep*.**

Having concluded that the roof’s unfinished condition did not defeat application of the water damage exception, the Court of Appeal next turned to the question “whether rain entered the property through ‘damage’ to the roof caused by a ‘Covered Cause of Loss,’” as required to restore coverage under the exception. (Typed opn. 23.)

In answering this question, the Court of Appeal declined to follow the Ninth Circuit’s decision in *Allstate*. (Typed opn. 25–27.) The Court of Appeal agreed with the trial court and Farmers that “workmanship” is not ambiguous. “[W]orkmanship” unambiguously refers both to the way a contractor creates a finished product and the finished product itself.” (Typed opn. 26.)

Thus, the court concluded, the faulty workmanship exclusion bars coverage for losses resulting from *either* a faulty work process (e.g., failure to properly plan the work or to protect the roof during construction) *or* a faulty finished product (a defective roof). “[B]oth are excluded under the policy if they are direct causes of loss.” (Typed opn. 25, fn. 7.)

Because the parties had agreed that faulty workmanship, as the Court of Appeal ultimately defined it, was the efficient proximate cause of the HOA's interior water damage (see [ante](#), [p. 12](#)), the Court of Appeal could have, and should have, ended its analysis at that point. It should have affirmed the summary judgment on the ground the water damage exception did not apply because, even if the building had a "roof," no "Covered Cause of Loss" damaged it.

The court, however, continued without discussing efficient proximate cause. The court ruled the water damage exception applied if a covered cause of loss combined with an excluded cause of loss to damage the roof and allow rain to enter the structure. Thus, according to the court, unless Farmers could prove the roof's damage "resulted *entirely* from [the contractor's] alleged negligence," and not partly from a covered cause, Farmers was not entitled to summary judgment. ([Typed opn. 28](#), emphasis added.)

In the court's view, the evidence raised a triable issue whether the "roof damage was caused *not only* by [the contractor's] alleged negligence, *but also by wind and rain*." ([Typed opn. 27](#), emphasis added.) The court cited evidence that before the second storm, the contractor had placed tarps over the structure to protect it from further damage and that wind later blew the tarps off the structure. ([Typed opn. 4](#).) According to the court, the wind-blown damage to the tarps constituted damage to the "roof," and Farmers had not presented evidence to rule out

the possibility that the damaged tarps contributed to the interior water damage. (Typed opn. 27.)

The court's reference to *rain* as a possible cause of the roof damage was puzzling. Rain is a form of water, and the policy excludes losses caused by "[w]ater, in any form" unless a *covered* cause of loss first damages the roof and allows water to enter the structure. (1 AA 132.) If rain and contractor negligence, two excluded causes, combined to damage the roof, the water damage exception would not restore coverage.

The court, however, also mentioned *wind* as a possible cause of roof damage. Unlike rain and contractor negligence, wind is not an excluded cause of loss. But wind could trigger the water damage exception only by damaging the "roof." The evidence showed that wind blew off the *tarps* that the contractor had placed over the unfinished roof before the second storm. Thus, assuming the tarps were "damaged" when they were blown off, coverage depended on whether the tarps were part of the "roof."<sup>6</sup>

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<sup>6</sup> The Court of Appeal overlooked the fact that no tarps had been placed on the unfinished roof before the *first* storm on October 4. (See typed opn. 4.) Consequently, even if the unfinished roof constituted a "roof" within the meaning of the policy and even if that roof suffered damage through which rain entered the structure during the first storm, wind was not involved. The only possible causes of that damage—rain and contractor negligence—were both excluded, so the water damage exception could not have applied to interior damage resulting from the first storm. (See *Fourth St. Place v. Travelers Indem. Co.* (Nev. 2011) 270 P.3d 1235, 1240–1241 [tarps placed on exposed roof *after* rain started and then blown off did not constitute a

The Court of Appeal acknowledged the holding in *Diep* and similar holdings in a number of out-of-state cases that a temporary tarp placed on top of a building is not a part of the roof. (Typed opn. 16–18.) Yet, on facts indistinguishable from those in *Diep*, the Court of Appeal here expressly rejected *Diep*’s analysis (typed opn. 22, fn. 6 [“we reject the contrary analysis of *Diep*”]), and chose to follow non-California authorities holding that a tarp placed over an unfinished roof under construction is part of the roof for purposes of the water damage exception. (Typed opn. 18–22.)

Having concluded the evidence supported a finding that the wind, a covered cause of loss, damaged the “roof” when it blew off the tarps and thus that the contractor’s negligence was not the *sole* possible cause of roof damage, the Court of Appeal concluded “there are triable issues of fact as to whether the water exclusion applied in the present case.” (Typed opn. 22.) This conclusion is dubious. Of the three possible causes of “roof” damage the Court of Appeal identified, two (rain and contractor negligence) were not covered causes and the third (wind) did not damage the roof; it blew away the tarps.

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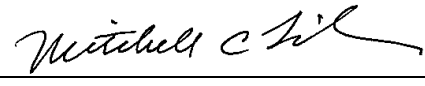
“roof” under the policy and, in any event, did not sustain wind damage *before* the interior damage occurred].)

## CONCLUSION

The Court of Appeal's published opinion directly conflicts with the California appellate decisions in *Holesapple* and *Diep* (not to mention well-reasoned decisions in other jurisdictions) on two different, recurring issues. This Court should grant review and resolve the conflicts.

May 6, 2025

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**CERTIFICATE OF WORD COUNT**  
**(Cal. Rules of Court, rule 8.504(d)(1).)**

The text of this petition consists of 6,939 words as counted  
by the program used to generate the petition.

Dated: May 6, 2025



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Mitchell C. Tilner



**Court of Appeal Opinion • Case No. B333848**  
**Second Appellate District, Division Three**  
**Filed March 28, 2025**

FILED

Mar 28, 2025

EVA McCLINTOCK, Clerk

W. Lopez Deputy Clerk

CERTIFIED FOR PUBLICATION

IN THE COURT OF APPEAL OF THE STATE OF CALIFORNIA

SECOND APPELLATE DISTRICT

DIVISION THREE

11640 WOODBRIDGE  
CONDOMINIUM HOMEOWNERS'  
ASSOCIATION,

Plaintiff and Appellant,

v.

FARMERS INSURANCE EXCHANGE,

Defendant and Respondent.

B333848

(Los Angeles County  
Super. Ct. No. 22STCV00778)

APPEAL from a judgment of the Superior Court of  
Los Angeles County, Teresa Beaudet, Judge. Reversed.

Shernoff Bidart Echeverria, William M. Shernoff, Travis M.  
Corby, and Cooper Johnson for Plaintiff and Appellant.

Woolls Peer Dollinger & Scher, Galil S. Cooper, and  
H. Douglas Galt for Defendant and Respondent.

In 2021, while a building owned by appellant 11640 Woodbridge Condominium Homeowners' Association (HOA) was being reroofed, two rainstorms penetrated the partially constructed roof and caused extensive interior damage. The HOA made a claim under its condominium policy, which was underwritten by respondent Farmers Insurance Exchange (Farmers). Farmers denied the claim, concluding that the HOA's losses resulted from nonaccidental faulty workmanship, which the policy did not cover.

The HOA then brought the present action, alleging breach of contract and breach of the implied covenant of good faith and fair dealing against Farmers. Farmers moved for summary judgment, and the trial court granted the motion, concluding there was no coverage under the condominium policy as a matter of law.

We reverse. As we discuss, the condominium policy was an "all-risks" policy, which covered all damage to the HOA's property unless specifically excluded. There are triable issues of material fact as to whether the exclusions relied on by Farmers—the water damage exclusion and the faulty workmanship exclusion—preclude coverage in the present case. We thus reverse the summary judgment.

## **FACTUAL AND PROCEDURAL BACKGROUND**

### **I. The roof replacement and property damage.**

In 2021, the HOA hired Nelson Alcides Bardales, doing business as Local Roofer (Bardales), to replace the roof of the

condominium complex building (the building).<sup>1</sup> The proposal prepared by Bardales identified the following scope of work:

- “Tear off Existing Roof Down to Wood Sheeting
- “Inspect and Replace any Dry Rot Wood
- “Prepare Surface to Receive New Roof System
- “Build New Wood Platforms for A/C Units
- “Install One Layer #28 Glass Ply<sup>[2]</sup>
- “Hot Mop<sup>[3]</sup> 3 Layers #11 Glass Ply
- “Install All New Vent and Pipes with 509 Roof Cement
- “Hot Mop One Layer of 72 Cap Sheet Over A/C Unit

Platforms and Walls

- “Install New Sheet Metal Pans Under A/C Units
- “Top Mop and Seal with #5 Granite Rock”

Bardales began the job on about September 29, and over the next five days he removed approximately 80 percent of the roof membrane.<sup>4</sup> Bardales intended to replace those portions of

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<sup>1</sup> All subsequent date references are to 2021 unless otherwise stated.

<sup>2</sup> “Glass Ply” is a roofing layer consisting of a fiberglass membrane coated with waterproofing asphalt. (buildsite.com/pdf/tremcoroofing/BURmastic-Glass-Ply-Product-Data-1827310.pdf.)

<sup>3</sup> “Hot mopping” is a method of installing a roof that involves laying down a base layer of felt, which is then saturated with hot liquid asphalt. (<<https://cal-energy.com/perks-of-hot-mop-roofs/>> [as of March 27, 2025], archived at <<https://perma.cc/8JJY-CZVZ>>.)

<sup>4</sup> The reference to the roof membrane appears to originate in Bardales’s deposition testimony, but nothing in the summary

the plywood sheets that showed evidence of dry rot, and then to install new layers of the new roof membrane. However, on October 4, after the roof membrane was removed, there was a rainstorm that damaged the exposed insulation and plywood. As a result, water entered about half the condominium units.

Because of the damage caused by the rain, Bardales had to remove and replace about 80 percent of the insulation and plywood. He then added a layer of “base paper” and “base felt,” hot-mopped and tarred much of the roof, and covered the entire roof with tarps before the next rain was expected. However, a second heavy rainstorm on about October 25, 2021 blew off some of the tarps and penetrated the exposed felt layer. As a result, water entered all of the condominium units, causing significant damage.

## **II. The condominium policy.**

The HOA was insured under a Condo/Townhome Premier Policy (policy) written by Farmers for the period October 14, 2020 to October 14, 2021. Under the policy, Farmers agreed to pay for “direct physical loss of or damage to Covered Property” at the HOA’s premises “caused by or resulting from any Covered Cause of Loss.” The policy defined the relevant terms as follows:

—“*Covered Property*” includes any “[b]uilding and structure described in the Declarations,” including “[c]ompleted additions,” “[p]ersonal property owned by [the HOA],” and, if not covered by other insurance, “[a]dditions under construction, alterations[,] and repairs to the building or structure.” “Covered Property”

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judgment record or the parties’ appellate briefs describes which layers of the roof constitute the “membrane.”

excludes, among other things, “[p]ersonal property owned by, used by[,] or in the care, custody[,] or control of a unit-owner.” (Italics added.)

—“*Covered Causes of Loss*” are “Risks of Direct Physical Loss” unless the loss is “[e]xcluded in Section B” or “[l]imited in Paragraph A.4.” (Italics added.)

The policy also contained two coverage exclusions that are relevant to our analysis:

—*Water damage exclusion*: Farmers will not pay for loss or damage caused directly or indirectly by “[w]ater,” “regardless of any other cause or event that contributes concurrently or in any sequence to the loss.” However, Farmers *will* pay for “[w]ater damage to the interior of any building or structure caused by or resulting from rain, . . . whether driven by wind or not, if . . . [t]he building or structure first sustains damages by a Covered Cause of Loss to its roof or walls through which the rain . . . enters.”

—*Faulty workmanship exclusion*: Farmers will not pay for loss or damage “caused by or resulting from” specified exclusions, including, among others, “[f]aulty, inadequate or defective . . . [p]lanning, zoning, development, surveying, siting . . . [and] workmanship, repair, construction [or] renovation.” (Italics added.) However, “if an excluded cause of loss . . . results in a Covered Cause of Loss,” Farmers “will pay for the loss or damage caused by that Covered Cause of Loss.”

### **III. The insurance claim.**

The HOA made a claim for water damage under the policy on October 6, and again after the October 25 rain. As part of its investigation of the claim, Farmers retained Pete Fowler Construction Services, Inc. (Fowler) to inspect the HOA’s roof. Fowler reported that Bardales failed to follow industry standards

by removing nearly the entire roof membrane at once, rather than in small sections. Bardales did not have the capacity to quickly tar the areas where the roof had been removed, and tarps placed over the building did not provide sufficient temporary rain protection. The building thus was completely exposed during subsequent rainstorms.

Based on Fowler's investigation, Farmers denied the HOA's claim on November 1. Its denial letter said:

“[O]ur investigation found that roofing company Local Roofer was retained for a roof replacement operation. Local Roofer removed the existing roof down to the roof deck sheathing before a storm approached. During the storm events, rainwater entered into the building through the partial remaining roof elements not intended or expected to be an effective barrier against a rainstorm. Rainwater entered the building through openings in the roof intentionally made by Local Roofer during their reroof processes and not as a result of a covered accidental event. While the roof was tarped, and a section of the tarp blew off the roof, the blowing of a tarp off a roof does not create an opening in the roof. Instead, the roof sheathing with or without a tarp is not a roof and the opening in the roof was caused by the roofers replacing the roof, not wind. Further, Local Roofer did not meet the standard of care in their roofing processes. Thus, the removal of roof surfacing in addition to not being accidental, excludes faulty workmanship. Unfortunately, your E3422-3 Condominium Property Coverage Form excludes water in any form, and negligent work. There is no coverage for the loss sustained.”

#### **IV. The present action.**

The HOA filed the present action against Farmers and Bardales in January 2022. The complaint alleged that Bardales removed the entire top layer of the building's roof down to the plywood decking that served as the roof's foundation. Because the roof was not fully protected from the elements, when storms hit the area on October 4 and 25, "the building's roof was damaged[,] ultimately resulting in water intrusion to the walls and its interior." Specifically, "[m]any of the complex's 31 units suffered collapsed ceilings and water-logged walls, forcing the residents to move out. The common areas and great room also suffered extensive damage. The cost of remediation and repair has been estimated at more than \$3.5 million."

As against Farmers, the HOA asserted causes of action for breach of contract and breach of the implied covenant of good faith and fair dealing.<sup>5</sup> Specifically, the HOA alleged that the water exclusion to the policy did not apply because the HOA's building "sustained damage first to its roof and walls, through which the rain entered." The HOA also alleged that the faulty workmanship exclusion did not apply because California courts have interpreted this provision not to apply to "faulty processes" employed by a contractor, and because the building "first sustained damage to its roof before water entered the building." Therefore, "whether [the HOA's] loss was caused by the storm or by Local Roofer's faulty process, or by both, the loss was covered by the Policy," and Farmers "knowingly and intentionally misconstrued the Policy's exclusions . . . to deny coverage."

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<sup>5</sup> The HOA also asserted a cause of action against Bardales for professional negligence.



## **V. Farmers' motion for summary judgment.**

Farmers filed a motion for summary judgment in February 2023, urging that coverage was excluded by both the water damage exclusion and the faulty workmanship exclusion. First, Farmers noted that the HOA's policy specifically excluded coverage for damage caused by water unless the water damage was caused by "a Covered Cause of Loss" to the insured's roof or walls. Although the damage in the present case unquestionably was caused by water, Farmers asserted that the water did not enter the building as the result of a covered cause of loss. Farmers said: "In the first rain event, the water entered through the sheathing exposed by Bardales' removal of the entire roof at once. It rained while the roof was off. In the second rain event, the water entered through gaps between tarps placed as temporary covering over unwaterproofed areas of the incomplete roof. Covered by a tarp or not, there was no *damage* to the building through which the rain entered. The rain entered through openings *intentionally* created by Bardales. In California, insurance is not available for losses that are not fortuitous and accidental." Further, Farmers urged: "Plaintiff cannot defeat application of the exclusion by contending that the roof decking or sheathing was a 'roof', since it admits that the sheathing without tarps was not impervious to water penetration. Nor does it defeat application of the exclusion if Plaintiff contends that the tarps were blown off the unfinished roof by wind (contrary to Bardales' personal percipient observation). A tarp is not a roof as a matter of California law. It is merely a temporary covering, or . . . a 'nonstructural band-aid.'"

Farmers also contended that the policy did not cover the HOA's water damage under the faulty workmanship exclusion. It urged that Bardales was negligent, and his negligence caused rainwater to penetrate the interior of the building. Specifically, Farmers asserted: "Bardales' work was faulty, inadequate and defective in at least the following ways: by *planning* to remove the entire roof all at once rather than one section at a time; by *workmanship* in removing entire roof all at once yet failing to protect against water penetration in the event of rain knowing the sheathing was not impervious to such penetration by itself; by failing to timely *repair* the wet insulation; by *constructing* the lower layers of the roof without protection of the building from water penetration; and by using *inadequate materials used in repair and construction* in that the tarps used were inadequate to protect the building from water penetration."

In support of its motion for summary judgment, Farmers submitted the declaration of claims adjuster Taylor Von Ahlefeld. He explained: "Section B, Exclusions, section B.1.f (1)(a) and (2)(b)(i), excludes all damage from water, directly or indirectly, except in specified limited circumstances. The policy further states: 'Such loss or damage is excluded . . . regardless of any other cause or event that contributes concurrently or in any sequence to the loss.' For coverage to apply, the water must enter the building through physical damage first caused to the building (usually the roof) by a covered cause of loss. Typically, that covered cause of loss is wind, hail, or a falling tree or object. Here, there was no such covered cause of loss. Based on the facts developed at the time of my investigation, it was clear that the water entered through openings intentionally uncovered or created by a contractor during re-roofing operations."

Intentionally created openings are not a covered cause of loss. Even if tarps blew off the roof, the tarps were not a roof, but only temporary coverings of exposed areas. . . .

“In addition, to prevent this first party property policy issued to the property owner from becoming a liability policy that protects negligent third-party contractors—who are not even the company’s insureds—from the consequences of their own negligence, under section B.3.c.(2), negligent or faulty workmanship is also and separately excluded. That exclusion states that the Policy ‘will not pay for loss or damage caused by or resulting from’ . . . ‘Faulty, inadequate, or defective . . . ‘planning,’ ‘workmanship,’ ‘repair,’ ‘construction,’ ‘renovation,’ ‘remodeling,’ or . . . ‘maintenance.’ All those things applied to this situation in my judgment. . . . While the roofer’s negligent work did cause damage, that damage did not result from a covered cause of loss under the plain terms of the Woodbridge Policy. . . . [¶] . . . Therefore, I was unable to find coverage for this loss.”

The HOA opposed the motion for summary judgment. It asserted that Bardales’s negligence—namely, his “flawed process”—was a covered cause of harm and was the efficient proximate cause of the damage. Alternatively, the HOA urged that there was coverage under the water damage exception because the roof was damaged before rainwater entered the building.

The trial court granted the motion for summary judgment, concluding that the policy did not cover the HOA’s losses because both the water damage exclusion and the faulty workmanship exclusion applied. The trial court entered judgment on July 13, 2023. The HOA timely appealed.

## DISCUSSION

### I. Legal principles.

#### A. Standard of review.

Summary judgment is proper if the papers submitted show there is no triable issue as to any material fact and the moving party is entitled to prevail on a cause of action as a matter of law. (Code Civ. Proc., § 437c, subd. (c); *Aguilar v. Atlantic Richfield Co.* (2001) 25 Cal.4th 826, 850 (*Aguilar*)). A defendant moving for summary judgment has the initial burden to show the plaintiff cannot establish one or more elements of the challenged cause of action or there is a complete defense to that cause of action. (Code Civ. Proc., § 437c, subd. (p)(2).) A defendant meets its burden by presenting affirmative evidence that negates an essential element of the plaintiff's claim, or by submitting evidence that demonstrates "the plaintiff does not possess, and cannot reasonably obtain, needed evidence" to prove an essential element of the plaintiff's claim. (*Aguilar*, at p. 855.)

If the defendant makes a sufficient showing, the burden then shifts to the plaintiff to demonstrate a triable issue of material fact exists. (Code Civ. Proc., § 437c, subd. (p)(2).) A triable issue of fact exists if the evidence would allow a reasonable trier of fact to find the underlying fact in favor of the party opposing the motion. (*Aguilar, supra*, 25 Cal.4th at p. 850.)

On appeal from a summary judgment, we review the record de novo and independently determine whether triable issues of material fact exist. (*Saelzler v. Advanced Group 400* (2001) 25 Cal.4th 763, 767; *Guz v. Bechtel National, Inc.* (2000) 24 Cal.4th 317, 334.) We "view the evidence in a light favorable"

to the nonmoving party, resolving any evidentiary doubts or ambiguities in that party's favor. (*Saelzler*, at p. 768.)

## **B. Principles of insurance interpretation.**

The principles governing the interpretation of insurance policies in California are well settled. “Our goal in construing insurance contracts, as with contracts generally, is to give effect to the parties’ mutual intentions. (*Bank of the West v. Superior Court* (1992) 2 Cal.4th 1254, 1264; see Civ. Code, § 1636.) “If contractual language is clear and explicit, it governs.” (*Bank of the West*, at p. 1264; see Civ. Code, § 1638.) If the terms are ambiguous [i.e., susceptible of more than one reasonable interpretation], we interpret them to protect “‘the objectively reasonable expectations of the insured.’” (*Bank of the West*, at p. 1265, quoting *AIU Ins. Co. v. Superior Court* (1990) 51 Cal.3d 807, 822.) Only if these rules do not resolve a claimed ambiguity do we resort to the rule that ambiguities are to be resolved against the insurer. (*Bank of the West*, at p. 1264).’ (*Boghos v. Certain Underwriters at Lloyd’s of London* (2005) 36 Cal.4th 495, 501.) The ‘tie-breaker’ rule of construction against the insurer stems from the recognition that the insurer generally drafted the policy and received premiums to provide the agreed protection. (See *Crawford v. Weather Shield Mfg., Inc.* (2008) 44 Cal.4th 541, 552; *La Jolla Beach & Tennis Club, Inc. v. Industrial Indemnity Co.* (1994) 9 Cal.4th 27, 37–38.)” (*Minkler v. Safeco Ins. Co. of America* (2010) 49 Cal.4th 315, 321 (*Minkler*).)

To ensure that coverage conforms to the objectively reasonable expectations of the insured, “in cases of ambiguity, basic coverage provisions are construed broadly in favor of affording protection, but clauses setting forth specific exclusions from coverage are interpreted narrowly against the insurer. The

insured has the burden of establishing that a claim, unless specifically excluded, is within basic coverage, while the insurer has the burden of establishing that a specific exclusion applies.” (*Minkler, supra*, 49 Cal.4th at p. 322.) The court is not required “to select one “correct” interpretation from the variety of suggested readings;” instead, where there are multiple plausible interpretations of a policy, a court must find coverage if there is a “reasonable interpretation under which recovery would be permitted.” (*MacKinnon v. Truck Ins. Exchange* (2003) 31 Cal.4th 635, 655.)

## **II. The present policy: all-risks coverage, with exclusions for water damage and faulty workmanship.**

### **A. Background.**

First party property insurance indemnifies property owners against loss to property. (*Another Planet Entertainment, LLC v. Vigilant Ins. Co.* (2024) 15 Cal.5th 1106, 1122 (*Another Planet*), citing 10A Couch on Insurance (3d ed. 2005) § 148:1.) There are two general categories of first-party property insurance. “Named perils” or “specific perils” policies provide coverage only for the specific risks enumerated in the policy and exclude all other risks. (7 Couch on Insurance, *supra*, § 101:7.) “All-risk” policies provide coverage for all risks unless the specific risk is excluded. (*Ibid.*; *Another Planet*, at p. 1122.)

“Historically, property insurance grew out of the insurance against the risk of fire which became available for ships, buildings, and some commercial property at a time when most of the structures in use were made wholly or primarily of wood.’ (10A Couch on Insurance, *supra*, § 148:1.) ‘On this side of the

Atlantic, fire insurance first developed in the middle of the eighteenth century. . . . [T]his was insurance against only one cause of loss, or peril—fire. Over time other insured perils, such as wind and hail, were added. These insured perils were each specified in the insurance policy. For this reason, such insurance came to be known as “specified-risk” coverage. It insured property against the risk of damage or destruction resulting from specified causes of loss.’ (Abraham, *Peril & Fortuity in Property & Liability Insurance* (2001) 36 Tort Trial & Ins. Prac. L.J. 777, 782–783, fn. omitted.) By contrast, marine insurance developed ‘standardized forms that insured an ocean-going vessel and its cargo against “perils of the high seas.” Whereas the development of fire insurance for property on land focused on the danger presented by a specified cause of loss, marine insurance typically provided coverage for all risks associated with a particular shipment or voyage.’ (5 New Appleman on Insurance Law Library Edition (2023) § 41.01[1], fn. omitted.) ‘[B]y the middle of the twentieth century, insurers adopted the marine insurance approach by offering all-risk commercial and homeowners’ property insurance. The operative phrase in such policies is contained in the section labeled “Perils Insured Against,” and provides coverage against the risk of “direct physical loss” to covered property.’ (Abraham, at p. 783, fn. omitted.)

“‘As with any insurance, property insurance coverage is “triggered” by some threshold concept of injury to the insured property. Under narrow coverages like theft, the theft is itself the trigger. Under most coverages, however, the policy specifically ties the insurer’s liability to the covered peril having some specific effect on the property. In modern policies, especially of the all-risk type, this trigger is frequently “physical



loss or damage” . . . .’ (10A Couch on Insurance, *supra*, § 148:46.)” (*Another Planet*, *supra*, 15 Cal.5th at pp. 1122–1123.)

### **B. The condominium policy.**

The condominium policy at issue in this case covers “direct physical loss of or damage to Covered Property . . . caused by or resulting from any Covered Cause of Loss.” “Covered Causes of Loss” are defined as “Risks of Direct Physical Loss unless the loss is Excluded in Section B. . . [¶] or Limited in Paragraph A.4.” This language is far from a model of clarity—read literally, the policy says Farmers will pay for “direct physical loss of or damage to” the HOA’s property caused by “[r]isks of [d]irect [p]hysical loss.” Nonetheless, the language unquestionably gives rise to an “all risks” or “open peril” policy. (See *Julian v. Hartford Underwriters Ins. Co.* (2005) 35 Cal.4th 747, 751 & fn. 2 [property policy insuring against “‘risks of direct physical loss to property’” unless excluded or caused by one of several specifically named perils was an “‘open peril’” policy]; *Jordan v. Allstate Ins. Co.* (2004) 116 Cal.App.4th 1206, 1218–1219 [“the Allstate policy is an ‘all-risk’ policy (i.e., it provides coverage for all risks of loss, *except those expressly excluded*)”].) The policy thus insures the HOA against all physical loss or damage to the HOA’s covered property unless specifically excluded.

In support of its motion for summary judgment, Farmers asserted that there was no coverage for the HOA’s losses under two policy exclusions: (1) the water damage exclusion, and (2) the faulty workmanship exclusion. We discuss these exclusions below.



### **III. The water damage exclusion.**

As noted above, the policy provides that Farmers will not pay for loss or damage caused directly or indirectly by “[w]ater,” “regardless of any other cause or event that contributes concurrently or in any sequence to the loss.” However, Farmers *will* pay for “[w]ater damage to the interior of any building or structure caused by or resulting from rain . . . if . . . [t]he building or structure first sustains damages by a Covered Cause of Loss to its roof or walls through which the rain . . . enters.”

Farmers contends that the water damage exclusion bars coverage because “[t]he roof at the subject property had been entirely removed,” and thus “[t]here was no roof to be damaged when it started to rain.” Alternatively, Farmers contends that even if a “roof” remained, water entered through deliberately created openings in the roof, which was not “damage” within the meaning of the policy. The HOA disagrees, urging that “the building did suffer damage that allowed water to enter”—specifically, “the roof was damaged by [Bardales] stripping down the existing roof and exposing it to rain.” The HOA urges that this damage to the roof rendered the interior rain damage a covered cause of loss.

As we discuss, there are triable issues of material fact as to coverage under the water damage exclusion. This exclusion therefore cannot support summary judgment for Farmers.

#### **A. Case law addressing property coverage during roof repairs.**

We are aware of just one California case that has addressed all-risk property coverage for losses that occur during roof repairs. In *Diep v. California Fair Plan Assn.* (1993)

15 Cal.App.4th 1205 (*Diep*), a contractor removed a portion of the roof of a warehouse while making roof repairs and covered the opening with plastic sheeting. The plastic sheeting was torn during two rain storms, allowing rain to enter the warehouse and damage the plaintiff's merchandise. (*Id.* at p. 1206.) The plaintiff made a claim under an insurance policy that provided, in relevant part, that the insurer “ ‘shall not be liable for loss to the interior of the building(s) or the property covered therein caused: [¶] (1) by rain, snow, sand or dust, whether driven by wind or not, unless the building(s) covered or containing the property covered shall first sustain an actual damage to roof or walls by the direct action of wind or hail and then shall be liable for loss to the interior of the building(s) or the property covered therein as may be caused by rain, snow, sand or dust entering the building(s) through openings in the roof or walls made by direct action of wind or hail[.]’ ” (*Id.* at p. 1208.) The insurer moved for summary judgment, contending there was no coverage because the plastic sheeting did not constitute a “roof.” The trial court agreed and granted the motion for summary judgment. (*Id.* at p. 1207.)

The Court of Appeal affirmed. (*Diep, supra*, 15 Cal.App.4th at p. 1206.) It noted that the loss would be covered if the plastic sheeting constituted a “roof” because it was undisputed that wind blew the sheeting open, allowing the rain to enter and damage the plaintiff's inventory. However, the court reasoned that while “roof” has many different meanings, it “is commonly considered to be a permanent part of the structure it covers.” (*Id.* at p. 1208.) In the case before it, the court found that the plastic sheeting was “a nonstructural band-aid,” not a “roof,” and thus the policy did not cover the resulting water damage. (*Id.* at pp. 1209, 1211.)

Some courts in other jurisdictions have similarly concluded. (See, e.g., *Fourth Street Place, LLC v. Travelers Indem. Co.* (2011) 127 Nev. 957, 966 [270 P.3d 1235, 1241] [“tarps used to cover the areas of the Building’s roof exposed by removal of the waterproof membrane did not constitute a ‘roof’ for purposes of the Policy’s rain limitation”]; *Lobell v. Graphic Arts Mut. Ins. Co.* (N.Y. App. Div. 2011) 83 A.D.3d 911, 913 [921 N.Y.S.2d 306, 308] [“Contrary to the plaintiffs’ contention, the tarps that had been placed over the openings in the first floor ceiling of their building did not come within the definition of the term ‘roof’ as used in the ‘windstorm or hail’ provision of the policy, which provided that damage to personal property caused by rain was not covered unless the rain entered the home as a result of wind or hail causing an opening in a ‘roof’ ”]; *New Hampshire Ins. Co. v. Carter* (Fla. Dist. Ct. App. 1978) 359 So.2d 52, 53 [policy did not cover damage caused by rain that entered through partially constructed roof]; *Camden Fire Ins. Assn. v. New Buena Vista Hotel Co.* (1946) 199 Miss. 585, 593–600 [24 So.2d 848, 848–851] [same].)

Other courts, however, have differently interpreted the water exclusion language of all-risk property policies. In *Dewsnap v. Farmers Ins. Co. of Or.* (2010) 349 Or. 33 [239 P.3d 493] (*Dewsnap*), the plaintiff undertook repairs to his home’s roof, which was made up of a plywood sublayer and an outer layer of wood shakes, by removing the outer layer and replacing it temporarily with plastic sheets stapled to the plywood. That night, a storm blew off the plastic sheets, allowing rain to enter the plaintiff’s home through the joints between the plywood. (*Id.* at p. 495.) The plaintiff made a claim under his homeowner’s insurance policy, but the insurer denied it, concluding that the

property damage was not covered because the plastic tarp was not a “roof” within the meaning of the policy. (*Ibid.*) The trial court granted the insurer’s motion for summary judgment, and the Court of Appeal affirmed. (*Id.* at p. 495.)

The Oregon Supreme Court reversed. It explained that “[t]he ordinary meaning of the terms ‘roof’ and ‘roofing’ do not expressly require that a roof must be permanent, as defendant argues. To be sure, a ‘roof,’ which consists, in part, of ‘roofing’ materials, should be reasonably suitable to ‘maintain a cover upon [a building’s] walls’ in order to serve its function. [Citation.] ‘Roofing,’ to do the same, must provide some level of ‘protection from the weather.’ [Citation.] Taken together, those definitions imply requirements of structural integrity and protection from the elements[.]” (*Dewsnup, supra*, 239 P.3d at p. 497.) However, the court noted, “those are functional elements, not necessarily durational ones. No roof is permanent. When a roof is sufficiently durable to serve the functional purposes described above, it is still a ‘roof’ within the ordinary understanding of that term, even if it is not necessarily permanent.” (*Ibid.*) In the case before it, the court concluded that a reasonable juror could conclude that plastic sheeting secured to a plywood sublayer was a “roof” because it was “suitable to protect the house for the duration of the repair.” (*Id.* at p. 500.) Accordingly, the insurer’s motion for summary judgment should have been denied. (*Ibid.*)

The New Jersey Court of Appeal similarly concluded in *Victory Peach Group, Inc. v. Greater New York Mut. Ins. Co.* (App. Div. 1998) 310 N.J. Super. 82 [707 A.2d 1383] (*Victory Peach*). There, the insured attempted to repair his roof by cutting troughs in the roof to improve drainage. Because the repairs were not completed at the end of the day, the insured covered the area

with vinyl tarpaulins nailed to the roof. That night, a rainstorm ripped off the tarpaulins, allowing rain to enter the building and damage its contents. (*Id.* at p. 1384.) The property insurer denied coverage for the damage, and a jury returned a liability judgment for the insured. The insurer appealed. (*Id.* at p. 1383.)

The appellate court affirmed the judgment for the insured. It noted that the applicable insurance policy covered rain damage to a building's interior if "[t]he building or structure first sustains damage by a Covered Cause of Loss to its roof or walls through which the rain . . . enters," and also covered "[a]dditions under construction, alterations[,] and repairs to the building or structure." (*Victory Peach, supra*, 707 A.2d. at pp. 1384, 1386.) Thus, the court reasoned: "[W]ere the rain to have entered through the old defects in the roof observed by [the insured] and which necessitated the repairs, that would be a 'Covered Cause of Loss.' [Fn. omitted.] Likewise, the entry of the rain through the unfinished repairs would seem to be a 'risk of direct physical loss' and, thus, a 'Covered Cause of Loss.' No exclusions apply. The limitation cannot apply by its own terms, since the roof did sustain damage by a 'Covered Cause of Loss.'" (*Id.* at p. 1386.)

In reaching this conclusion, the court rejected the insurer's assertion that there could be no coverage because the damage was to temporary repairs, not to the roof. The court explained: "First, since the repairs themselves are 'covered property,' the entry of the rain through the damage to those repairs would constitute a 'Covered Cause of Loss' . . . . Second, we simply do not accept the factual proposition that the repairs to the roof made the roof something other than a roof. At the least, the provision is ambiguous." (*Victory Peach, supra*, 707 A.2d. at p. 1386.) Moreover, the court said, the burden was on the

insurer, as the drafting party, to bring the case within an exclusion or limitation. In the case before the court, the insurer “[q]uite simply . . . has not done so.” (*Id.* at p. 1387.)

The court also similarly concluded in *Wellsville Manor LLC v. Great American Ins. Co.* (E.D.N.Y., Oct. 1, 2024, No. 22-CV-1229 (MKB)) 2024 WL 4362599, at \*1 (*Wellsville Manor*). There, the insured retained a contractor to replace the entire roof of a commercial property. (*Id.* at p. \*2.) During construction, the contractor removed the gravel ballast, which was one of four layers of the roof and the layer responsible for preventing upward movement of the roof membrane due to wind. (*Ibid.*) A storm subsequently loosened the roof membrane and allowed water to enter the premises. (*Ibid.*) The insurer denied coverage for the water damage, concluding that the damage was not caused by a covered cause of loss, and the insured sued for breach of contract. (*Id.* at p. \*3.)

The insurer moved for summary judgment of the insured’s claim, asserting that the premises were not covered by a “roof” because the contractor had removed the roof’s top layer and had failed to install a temporary ballast. (*Wellsville Manor, supra*, 2024 WL 4362599, at \*7.) The district court disagreed and denied the insurer’s motion for summary judgment. It explained: “The Court finds that the removal of the permanent ballast is insufficient to establish that there was no roof on the Premises the day of the loss. First, ‘roof’ is not defined in the Policy. Second, it is defined in the dictionary as ‘the cover of a building,’ [citation], or ‘the covering that forms the top of a building,’ [citation]. Under these definitions, the three remaining layers of protection, even without the permanent ballast, were sufficient to constitute a covering over the Premises such that there was a

‘roof’ on the Premises the day of the loss.” (*Id.* at p. \*8.) Moreover, “even if the Court were to conclude that the term ‘roof’ is ambiguous and subject to two meanings, the Court is required to construe the term in favor of Plaintiff. [Citations.] The Court therefore finds that the membrane and remaining two layers were sufficient to constitute a ‘roof’ within the meaning of the roof limitation provision of the Policy.” (*Ibid.*; see also *Sloan v. Allstate Ins. Co.* (Mo. Ct. App. 1998) 977 S.W.2d 72 [summary judgment for insurer reversed; although half of roof had been removed, the insured’s contention that water damage occurred after wind damaged both the remaining and temporary roof created triable issues of material fact as to coverage]; *Homestead Fire Ins. Co. v. DeWitt* (1952) 206 Okla. 570 [245 P.2d 92] [affirming judgment for insured; where wind blew off canvas covering opening in roof during renovation, resulting interior rain damage was covered by property policy].)

## **B. Analysis.**

Consistent with *Dewsnup*, *Victory Peach*, and *Wellsville Manor*, we conclude that there are triable issues of fact as to whether the water exclusion applied in the present case.

As an initial matter, we reject Farmers’s contention that the property was without a “roof” when it suffered rain damage in October 2021.<sup>6</sup> The policy does not define “roof,” and we agree with the cited cases that a common sense meaning of “roof” includes a covering over a building that provides structural integrity and protection from the elements. We note in this

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<sup>6</sup> In so concluding, we reject the contrary analysis of *Diep*, *supra*, 15 Cal.App.4th 1205.



regard that because no roof is permanent, all roofs must be periodically replaced. Replacing a roof requires removing worn outer layers and replacing them with new materials, thus leaving a structure not fully protected from the elements for at least a short time. Yet, nothing in the relevant condominium policy informed an insured that it would be without coverage for rain damage during periodic reroofing. To the contrary, the policy defines “covered property” to include “[a]dditions under construction, alterations and repairs to the building or structure,” unless covered by other insurance. In view of this language, we conclude that a roof under repair remains a “roof” within the meaning of the policy.

In the present case, therefore, the property was never without a “roof” because Bardales removed just some of the roof’s outer layers, leaving the lower layers intact. Specifically, at the time of the first rainstorm, Bardales had removed much of the roof’s top layers, but other layers, including the plywood sheathing and insulation, remained. By the time of the second rainstorm, Bardales had replaced about 80 percent of the insulation and plywood, added a layer of “base paper” and “base felt,” hot-mopped and tarred much of the roof, and covered the entire roof with tarps. Like the courts in *Dewsnup*, *Victory Peach*, and *Wellsville Manor*, we conclude that the remaining layers of roof, even without the roof membrane, were sufficient to constitute a “roof” within the meaning of the policy.

Having concluded that the property had a “roof” at all points during the repairs, we must consider whether rain entered the property through “damage” to the roof caused by a “Covered Cause of Loss.” Farmers asserts that the policy covers only losses caused by “perils”—i.e., by “ ‘fortuitous . . . forces . . . which bring



about the loss.’ ” It thus urges there is no coverage here because rainwater entered the property through openings in the roof deliberately created by Bardales, not as the result of fortuitous weather damage. But the words “perils” and “fortuities” do not appear anywhere in the policy. Instead, the policy defines “Covered Cause of Loss” to mean *any cause of physical damage* to the property not otherwise excluded, and nowhere in the policy’s several pages of exclusions is there an exclusion for losses that result from deliberate conduct.

Moreover, the policy does not purport to exclude losses that result from workmanship generally, but only from such “workmanship, repair [or] construction” that is “faulty, inadequate or defective.” Under the maxim *expressio unius est exclusio alterius*, “[t]he fact that [a] contract expressly so provides tends to negate any inference that the parties also intended another consequence to flow from the same event.” (*Stephenson v. Drever* (1997) 16 Cal.4th 1167, 1175; *G & W Warren’s, Inc. v. Dabney* (2017) 11 Cal.App.5th 565, 576.) Accordingly, the exclusion for damages caused by negligent workmanship suggests that the policy does *not* exclude damages caused by workmanship that was not negligent.

We therefore conclude that rain damage resulting from roof repairs are covered unless expressly excluded by another provision of the policy, such as the faulty workmanship exclusion. We turn now to that question.

#### **IV. The faulty workmanship exclusion.**

The policy’s faulty workmanship exclusion says that Farmers will not pay for loss or damage “caused by or resulting from” specified exclusions, including from “negligent work,” defined as “[f]aulty, inadequate or defective . . . workmanship,

repair, construction, renovation [or] remodeling” and “[p]lanning, zoning, development surveying, siting.” Farmers urges this exclusion applies because it is undisputed that all of the HOA’s losses were “caused by or result[ed] from” faulty workmanship—namely, by Bardales’s decision to remove the entire roof before replacing any part of it.<sup>7</sup>

The HOA urges that the term “faulty workmanship” is ambiguous because it “is reasonably susceptible to at least two different interpretations: (1) the flawed quality of a finished *product* or (2) a flawed *process*.” The HOA suggests that in the present case, only Bardales’s *process* was faulty because the roof repairs were uncompleted at the time of the rain damage. The HOA thus contends that the faulty workmanship exception should not apply because it is reasonable to interpret “faulty workmanship” to apply only to a flawed *product*. Alternatively, the HOA urges that even if “faulty workmanship” applies to both faulty products and processes, Farmers was not entitled to summary judgment because it did not establish that Bardales’s alleged faulty workmanship was the sole cause of the HOA’s losses.

To support its proposed distinction between a faulty “product” and a faulty “process,” the HOA relies on the Ninth Circuit’s analysis in *Allstate Ins. Co. v. Smith* (9th Cir. 1991)

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<sup>7</sup> The parties disagree about the proper characterization of Bardales’s alleged negligence: The HOA asserts Bardales’s alleged negligence was “faulty workmanship,” while Farmers characterizes it as defecting “planning.” We need not decide whether the alleged negligence constitutes faulty “workmanship” or faulty “planning” because both are excluded under the policy if they are direct causes of loss.

929 F.2d 447 (*Allstate*). There, the insured bought an all-risk policy covering his business property for “ ‘loss or damage resulting from direct physical loss,’ ” with exceptions for, among other things, faulty workmanship. The insured suffered a property loss as the result of a rainstorm that occurred after a contractor had removed most of the roof of the insured’s building to make repairs. The insured filed an insurance claim, and the insurer sought a declaratory judgment that the insured’s losses were not covered because they were caused by faulty workmanship. The district court agreed and entered judgment for the insurer. The insured appealed. (*Id.* at pp. 448–449.)

The Ninth Circuit reversed, concluding that “faulty workmanship” was ambiguous because it could mean either a flawed product (a negligently constructed roof) or a flawed process (failing to properly cover the exposed roof during construction). (*Allstate, supra*, 929 F.2d at p. 449.) The court therefore interpreted “faulty workmanship” in the manner most favorable to the insured and concluded that the exclusion did not apply because the insured’s losses “were not caused by a flawed product, but by failure to protect the premises during the roof repair process.” (*Id.* at p. 450.)

We are unpersuaded by *Allstate*’s analysis, as we conclude, in line with other cases that have declined to follow *Allstate*, that “workmanship” unambiguously refers both to the way a contractor creates a finished product and the finished product itself. (See, e.g., *Fourth Street Place, LLC v. Travelers Indem. Co.*, *supra*, 270 P.3d at p. 1242 [“the plain and ordinary meaning of the term ‘workmanship’ encompasses the quality of the process utilized to achieve the finished product *and* the quality of the finished product itself” (italics added)]; *Wider v. Heritage*

*Maintenance, Inc.* (2007) 14 Misc.3d 963, 975 [827 N.Y.S.2d 837] [“An ordinary business-person applying for a commercial property insurance policy and reading the language of this exclusion would understand that, depending on the type of work done, the faulty workmanship exclusion could apply to the process of doing the work or the finished product”]; *Schultz v. Erie Ins. Group* (Ind.Ct.App. 2001) 754 N.E.2d 971, 976 [“while the term ‘faulty workmanship’ allows at least two definitions, we see no reason why it must mean *either* a ‘flawed product’ or a ‘flawed process.’” Since ‘workmanship’ denotes both ‘process’ and ‘product,’ an insurer could just as likely have both perils in mind when it drafts a policy’s list of exclusions”].)

However, although we do not adopt *Allstate’s* reasoning, we nonetheless conclude that the faulty workmanship exclusion does not unambiguously exclude coverage in this case. To establish the absence of coverage, Farmers had to demonstrate that there were no triable issues regarding the cause of the damage to the HOA’s property—or stated, differently, that the undisputed evidence established that the damage to the HOA’s property was “caused by or result[ed]” from Bardales’s negligence. But there was evidence that roof damage was caused not only by Bardales’s alleged negligence, but also by wind and rain. Specifically, Bardales testified that rain damaged the exposed plywood and insulation layers on October 4, and wind blew off tarps Bardales placed over the partially constructed roof on October 25. Farmers did not establish that the damage to the plywood, insulation, and tarps—that is, to the “roof”—did not contribute, at least in part, to the interior water damage.

Moreover, as the HOA notes, Farmers introduced no evidence that the roof repairs could have been done in a way that

would have fully protected the property in the event of a rainstorm. That is, while Farmers’s evidence suggested that Bardales failed to follow industry standards by removing nearly the entire roof membrane at once, it did *not* establish that compliance with industry standards would have avoided rain damage entirely—and thus that the damage resulted entirely from Bardales’s alleged negligence.

Farmers suggests that the HOA has admitted that Bardales’s negligence caused all of its damages, but the portions of the record Farmers cites do not bear out that assertion. Specifically, Farmers notes that when asked in an interrogatory to describe “the location and nature of all physical damage first sustained to the building roof and walls through which the rain entered,” the HOA responded that “[t]he physical damage first sustained to the building and walls through which the rain entered the building was from the methods and construction, and flawed process undertaken by [Bardales] in removing the entire top layer of the building’s roof down to the roof decking instead of removing it part by part.” But nothing in that response suggests that Bardales’s alleged negligence was the *sole* cause of roof damage; to the contrary, the response identifies *both* “construction” *and* a “flawed process undertaken by [Bardales]” as causes of damage. Moreover, in the next sentence of the interrogatory response, the HOA identified a third cause of damage—namely, that “[w]ind also blew off the temporary roof coverings put in place by [Bardales].”

Farmers also suggests that the HOA’s complaint alleged that Bardales’s alleged negligence was the sole cause of loss. Specifically, Farmers quotes the HOA’s allegation that the roof was not fully protected by the elements “[b]ecause the processes

employed by [Bardales] were faulty” and its “processes for protecting the roof were not sufficient.” Unquestionably, the HOA alleged that Bardales was negligent, but these allegations do not, as Farmers suggests, constitute a judicial admission that his negligence was the sole cause of damage. To the contrary, the HOA also alleged that roof decking “[g]enerally . . . can provide adequate protection against wind and rain,” “the building’s roof was damaged” by “storms,” and “the water damage was not excluded since the building first sustained damage to its roof before water entered the building.” In short, the complaint alleged that Bardales’s negligence was *a* cause, but not the *sole* cause, of the HOA’s losses.

For the foregoing reasons, therefore, Farmers did not establish that but for Bardales’s alleged negligence, no rain would have entered the HOA’s property. It thus did not demonstrate that it was entitled to summary judgment under the faulty workmanship exclusion.<sup>8</sup>

**V. Farmers is not entitled to summary adjudication of the HOA’s bad faith cause of action.**

Farmers contends that even if this court were to reverse the grant of summary adjudication on the HOA’s breach of contract claim, we nonetheless should affirm summary adjudication of the HOA’s bad faith claim. Specifically, Farmers urges that, even if it misconstrued the policy language, its denial of the HOA’s claim was based on an objectively reasonable

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<sup>8</sup> Having so concluded, we need not consider whether the rain damage was a covered “resulting” or “ensuing” loss within the meaning of section B.3 of the policy.

interpretation, and thus it cannot be charged with insurance bad faith.

We disagree. “An insurer is said to act in ‘bad faith’ when it not only breaches its policy contract but also breaches its implied covenant to deal fairly and in good faith with its insured. ‘A covenant of good faith and fair dealing is implied in every insurance contract. [Citations.] The implied promise requires each contracting party to refrain from doing anything to injure the right of the other to receive the agreement’s benefits. To fulfill its implied obligation, an insurer must give at least as much consideration to the interests of the insured as it gives to its own interests. When the insurer unreasonably and in bad faith withholds payment of the claim of its insured, it is subject to liability in tort.’” (*Jordan v. Allstate Ins. Co.* (2007) 148 Cal.App.4th 1062, 1071–1072, italics omitted.)

As discussed above, “in cases of ambiguity, basic coverage provisions are construed broadly in favor of affording protection.” (*Minkler, supra*, 49 Cal.4th at p. 322; see also *MacKinnon v. Truck Ins. Exchange, supra*, 31 Cal.4th at p. 655 [where there are multiple plausible interpretations of a policy, a court must find coverage if there is a “reasonable interpretation under which recovery would be permitted”].) Here, there is a reasonable interpretation under which recovery would be permitted, and thus Farmers is not entitled to summary adjudication of its bad faith claim.

We reach a similar conclusion with regard to punitive damages. An insurer may be liable for punitive damages if the insured can prove not only that the insurer denied or delayed the payment of policy benefits unreasonably or without proper cause, but, in doing so, was guilty of malice, oppression or fraud.

(*Jordan, supra*, 148 Cal.App.4th at p. 1080, citing *Moradi-Shalal v. Fireman's Fund Ins. Companies* (1988) 46 Cal.3d 287, 305.)

Farmers has not demonstrated by undisputed evidence that this standard was unmet in the present case. Accordingly, it is not entitled to summary adjudication of its punitive damages claim.

### DISPOSITION

The judgment is reversed. Appellant 11640 Woodbridge Homeowners' Association is awarded its appellate costs.

### CERTIFIED FOR PUBLICATION IN THE OFFICIAL REPORTS

  
EDMON, P. J.

We concur:



ADAMS, J.



HANASONO, J.\*

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\* Judge of the Los Angeles Superior Court, assigned by the Chief Justice pursuant to article VI, section 6 of the California Constitution.



## PROOF OF SERVICE

S \_\_\_\_\_

### STATE OF CALIFORNIA, COUNTY OF LOS ANGELES

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Los Angeles, State of California. My business address is 3601 West Olive Avenue, 8th Floor, Burbank, CA 91505-4681.

On May 6, 2025, I served true copies of the following document(s) described as **PETITION FOR REVIEW** on the interested parties in this action as follows:


#### SEE ATTACHED SERVICE LIST

**BY MAIL:** I enclosed the document(s) in a sealed envelope or package addressed to the persons at the addresses listed in the Service List and placed the envelope for collection and mailing, following our ordinary business practices. I am readily familiar with Horvitz & Levy LLP's practice for collecting and processing correspondence for mailing. On the same day that correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service, in a sealed envelope with postage fully prepaid.

**BY E-MAIL OR ELECTRONIC TRANSMISSION:**  
Based on a court order or an agreement of the parties to accept service by e-mail or electronic transmission via Court's Electronic Filing System (EFS) operated by ImageSoft TrueFiling (TrueFiling) as indicated on the attached service list:

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on May 6, 2025, at Burbank, California.



Dana Torres

**SERVICE LIST**  
***11640 Woodbridge Condominium Homeowners' Association***  
***v. Farmers Insurance Exchange***  
**Court of Appeal Case No. B333848**  
**Supreme Court Case No. S\_\_\_\_\_**

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